

PUBLIC FACILITIES & SERVICES

Introduction

The City of Dillingham is responsible for developing and maintaining essential public facilities and services for the Dillingham community. This function of city government affects the quality of life of every citizen. Often government effectiveness is measured by its ability to plan for and finance these facilities and services. This chapter outlines actions needed to maintain and improve Dillingham's facilities and services as the city grows and changes.

The City uses an annual Capital Improvements Plan process to gather community input for new facilities development and to prioritize them. The list for FY2011 is included here. The CIP is a statement of all the projects that are important to the community, regardless of how they will be funded. The CIP is designed to accomplish the following three goals:

1. Provide an orderly and consistent method of identifying and evaluating the capital project needs of the community.
2. Establish continuity from year to year in the consideration of the capital project priorities.
3. Provide a single voice and a single list to the legislature or other funding sources (including the City) concerning the capital needs of the community.

Trends & Pertinent Issues

City capacity to maintain infrastructure

Table 10.2 Dillingham Public Facilities & Services Matrix identifies the range of facilities and services that the City and other community organizations own and operate. It also identifies pressing issues with some of the facilities and services, as well as desired facilities that the community would like to see developed.

This document identifies goals to improve the City's abilities to develop and maintain public services and facilities. A critical issue facing the City is determining a dependable and accurate method to estimate revenues needed on an annual basis to maintain existing equipment and facilities. This same method should be used to estimate future liabilities when planning to develop new facilities.

At present, the City owns 85 rolling vehicles with an average age of 16 years. This fleet requires significant maintenance to keep in operation. The Public Works Department currently has two full-time mechanics on staff, which is inadequate to meet the maintenance needs for City equipment. This has a direct impact on the level and quality of service that the City can provide for its residents.

Another critical issue facing the City is the repair and upgrade of the sewage treatment system that serves the downtown core of Dillingham. The system is dangerous and not up to current engineering standards. Maintaining this critical system in good working order is important for the safety of city employees, protects water quality and public health.

The shoreline in front of the Snag Point bulkhead has eroded approximately 10 feet since it was installed. Erosion has exposed the City's downtown force main sewer line and outfall on the beach in front of the bulkhead, posing an immediate need for maintenance to prevent destruction of the sewer line this winter.

Developing a consistent and dependable system for contributing to an operating and capital reserve for all equipment and facilities will provide greater stability for the City's Public Works Department.

Goals, Objectives & Strategies

Overarching Goal: Develop and maintain sustainable public facilities and services to support community and economic development for Dillingham residents and to improve the quality of life.

Goal 1: Identify and secure adequate, ongoing revenue to operate and maintain community facilities, services and equipment.

Objective 1A: Assess all facilities and equipment currently owned and operated by the City of Dillingham to determine the current condition, deferred maintenance needs, remaining lifespan, and cost for each to operate, maintain and replace.

Strategies:

1. Complete an inventory and assessment of the value, condition and deferred maintenance needs of facilities and equipment owned and operated by the City.
2. Secure funding to meet existing deferred maintenance needs and bring the City's inventory of equipment and facilities into good working order.
3. Work with the Finance Department and City Manager to develop a budgeting tool to assess the annual allocation for ongoing maintenance and eventual replacement of each piece of equipment and facility. Build this assessment into the annual budgeting process to ensure adequate budget allocations for current and future operations and maintenance.
4. Use this budgeting process to accurately estimate the future liabilities associated with the operations and maintenance of new capital projects and purchases; build this cost into the decision-making process for new capital requests.
5. Develop a dedicated fund for public art.

Objective 1B: Allocate adequate funds on an annual basis to operate and maintain existing City facilities, services and equipment.

Strategies:

1. Develop, fund and manage capital reserves for all major equipment and facilities owned and operated by the City of Dillingham.
2. Use capital reserves as matching funds for requests to replace major pieces of equipment, or as local matching funds for facility development.

Objective 1C: For each facility and major piece of equipment, develop a clear maintenance program and establish a system of accountability to ensure that the maintenance program is followed.

Goal 2: Develop and maintain areas and facilities for indoor and outdoor recreation (see also Transportation & Community Wellness chapters).

Objective 2A: Create a Parks and Recreation Department at the City of Dillingham to operate public recreation facilities and to partner with local groups to manage facilities and events.

Strategies:

1. Develop an operations and maintenance plan for existing recreation facilities, sharing maintenance duties between the City of Dillingham, Dillingham City Schools and volunteer groups.
2. Develop a shared priority list for new recreation facilities and include this during the annual Capital Improvements Project Plan update..
3. Create a place to store shared sports equipment.
4. Develop and implement a multi-use, year round plan for providing activities at the hockey rink.
5. Work with other entities to establish private motorized recreational areas.
6. Connect all footpaths and trails throughout Dillingham City Limits according to ADA requirements, especially between the terminus of the Coolie trail and the Tower Road housing development.
7. Research/assess need and come up with a funding strategy for a swimming pool and recreation center.

Goal 3: Develop and maintain new facilities to meet the needs of Dillingham residents.

Objective 3A: Follow the annual Capital Improvements Plan process to identify capital projects and major equipment purchases.

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Table 10.1 FY2011 Capital Improvements Plan Prioritized List Cost Estimate

1. Wastewater Treatment Plant Upgrades	\$2,721,979 *
2. Emergency Bank Stabilization at Harbor	\$21,500,000*
3. Snag Point Sewer Line and Force Main	Unknown
4. Lift stations	\$1,299,000*
5. Water System Improvements Phases 1.3 and 1.4	\$9,280,000*
6. Water Loop Downtown	\$9,240,000**
7. Update 2003 Water and Sewer Master Plan	
8. Downtown Streets Rehabilitation	\$5,300,000
9. D Street.Road Repair and Pedestrian Path	\$271,000***
10. Fire Station and Public Safety Building Planning	
11. Tanker Truck	
12. Equipment Replacement – Public Works, Public Safety	
13. Erosion - Squaw Creek to Kanakanak Beach Research	
14. Kanakanak Road and Multi-Use Path	\$2,710,000***
15. Library roof	
16. Senior Center Renovation	\$2,041,652*
17. Harbor East and South Bulkhead Planning and Design	\$1,000,000***
18. Dry Hydrant Reservoir System	
19. Fire control for landfill	
20. Nerka Roads	\$1,490,500***

- 21. Swimming Pool
- 22. Landfill Incinerator
- 23. Greenhouse
- 24. Hockey Rink Roof Planning and Design \$47,000
- 25. Ball Field/park
- 26. City Cemetery Road and Design
- 27. Live Fire Training Structure
- 28. Skateboard Park
- 29. H Harvey Samuelson Community Cultural Center \$10,000,000
- 30. Lupine Culvert
- 31. Storage Building
- 32. Custom Fish Processing Plant

*Based on Engineer's Estimate

**2003 Water and Sewer Master Plan

***Rough Order of Magnitude Estimate

Table 10.2 Dillingham Public Services & Facilities Matrix

Basic Infrastructure	
Airports	
6400 ft. Paved Runway	<p>State of Alaska DOT / PF</p> <ul style="list-style-type: none"> • Agree to a land trade to move DOT/PF maintenance vehicles and other storage away from downtown • Resolve land use conflicts in area surrounding airport in order to ratify Airport Master Plan and designate expansion area • Private strip located on the Lake Road
Gravel Strip	<p>Shannon's Pond (private)</p> <ul style="list-style-type: none"> • Private pond located on the Lake Road; interest in developing a float plane base close to downtown to create better access to local shops and services (see Waterfront chapter)
Water Landing	<p>Shannon's Pond (private)</p>
Port	
All-Tide Dock	<p>City of Dillingham</p> <ul style="list-style-type: none"> • Conflict between gravel operations, cargo operations and Main Street functions in Downtown; possible location for new fish processing plant (see Waterfront & Transportation chapters)
Port of Dillingham Office	<p>City of Dillingham</p> <ul style="list-style-type: none"> • Building could be more useful for storing large equipment.
Harbor	
Harbor Master's House restrooms & showers	<p>City of Dillingham</p> <ul style="list-style-type: none"> • Only public restrooms and showers are located at the Harbor, additional services are needed in the center of downtown and at the south end of the harbor. • Survey summer visitors, fishermen to identify additional amenities needed.
Marine Services	<p>City of Dillingham</p> <ul style="list-style-type: none"> • Commercial lots needed to provide additional services at harbor; major upgrades also needed to better support fishers (see Waterfront chapter) • continue to assess ice machine usefulness in harbor; keep improving the delivery system.)

Small Boat Harbor Ramps	City of Dillingham	<ul style="list-style-type: none"> Monitor use of north and south ramps to see where improvements can be made in use of space in harbor
Dock Office, Harbor Master's Office	City of Dillingham	
National Guard Armory	Alaska National Guard, leased land from City of Dillingham	<ul style="list-style-type: none"> Large facility that could potentially be used by the community Maintain lease with national guard Assist with effort to locate new facility by airport
Utilities		
Power	Nushagak Electric	<ul style="list-style-type: none"> Issue of how to serve subdivisions located far from existing service, where lots are single-loaded and easements not platted (see Land Use chapter) Developing alternate energy sources, Smart Grid and district systems (see Energy chapter)
Water Plant & Well Houses	City of Dillingham	<ul style="list-style-type: none"> Implement the 2003 Water and Sewer Master Plan Complete dense neighborhood water & sewer upgrade Residences on northern edge of downtown need city sewer see Land Use chapter) Concerns about water quality in some areas (see Land Use chapter) Watering point needed in central place
Sewer system & lift stations	City of Dillingham	<ul style="list-style-type: none"> Remove sludge from sewage lagoon Build a sludge disposal pad and install geotubes Develop a system for proper sludge disposal by private operators Develop a maintenance schedule for the sewage treatment lagoon Revise 2003 Water and Sewer Master Plan Identify needed maintenance equipment and develop a plan for equipment replacement

		<ul style="list-style-type: none"> Identify and describe areas with failing septics Develop a plan for extending city sewer to those areas Develop prioritized list Kodiak is composting sewer sludge – Homer also tried it and ran into issues (see Energy chapter) Threatened by erosion of west side of harbor mouth
Bulk Fuel Storage & Distribution	Bristol Alliance Fuels, Delta Western (private)	
Solid Waste		
Class 2 Landfill (State certified)	City of Dillingham	<ul style="list-style-type: none"> Consider all possibilities for making it more efficient, using waste as biomass (see Energy chapter) and reducing air quality issues Research incinerators. Burn box may no longer be used. Research alternatives to burning Study potential for regional landfill and recycling
Recycling	Senior Center & NAPA Auto (batteries)	<ul style="list-style-type: none"> Encourage and mandate recycling and waste reduction at City-sponsored events; work with Bristol Bay Campus to host 'green events' Senior Center currently collects and recycles aluminum cans (\$2451 in 2009, >\$2000 in 2010), City collects electronics to ship out via Total Reclaim. Curyung Tribe holds annual recycling day. Determine thresholds to make shipping out plastics, cardboard, and other recyclables cost effective Investigate fee structure for "pay as you throw" policy to create an incentive to separate and recycle materials (see Energy chapter) continue to have Landfill workers pull out items and put them aside for reuse
Reclamation & Reuse	Landfill workers	

Refuse Collection	Dillingham Refuse, Inc. (private)	<ul style="list-style-type: none"> Explore possibility of having city-wide pickup of refuse
Composting of fish waste, other biomass	None	<ul style="list-style-type: none"> Concern about smell and attraction of bears UA and City working together to research possibilities compost fish waste needs a lot of paper or other carbon like paper or cardboard
Communications		
Telephone / Cellular	Nushagak Co-operative, potentially new providers	<ul style="list-style-type: none"> Assist companies with permitting and locating facilities for high speed internet.
Broadband	GCI, Nushagak Co-operative	<ul style="list-style-type: none"> Improve and expand access to Internet for all private and commercial users Use the Internet as an economic development tool
Other Basic Infrastructure		
Public restrooms & showers	City of Dillingham	<ul style="list-style-type: none"> Summer use only at harbor Needed in downtown area; currently the Sifsof Building (private) and local stores are pressured to provide this, which results in conflicts Explore ways to do oversight and maintenance, to prevent vandalism and maintain safe and hygienic condition
Post Office	United States Postal Service	<ul style="list-style-type: none"> Located in center of downtown; large parking area with poor pedestrian linkages to nearby facilities Poor parking flow, no safe inlet and outlet for vehicle traffic Explore options for improving the parking here. Coordinate with D street improvements and paths
Road & Maintenance Equipment	City of Dillingham, State of Alaska DOT/PF; Curyung Tribe IRR	<ul style="list-style-type: none"> City of Dillingham and ADOT/PF maintain shops for road and maintenance equipment and share responsibility for road maintenance (see Transportation chapter) Establish an inventory and assessment process to adequately

		program	budget for equipment maintenance and replacement (see Transportation chapter)
Cemeteries		Wood River Cemetery; Second Avenue West Cemetery; Evergreen Memorial; Russian Orthodox; Olsonville.	<ul style="list-style-type: none"> • Need additional sites • Survey and design new cemetery off of Lake Road • Need to identify and build access road to new cemetery off of Lake Road • Work with FAA and ADOT to identify options for Evergreen Cemetery • Survey and map Kananak cemetery
Services & Facilities			
Public Safety			
Fire EMS / Search & Rescue		Dillingham Volunteer Fire Department & Rescue Squad	<ul style="list-style-type: none"> • Develop a Youth Rangers program to engage youth in emergency response and provide training to youth in SAR, emergency medicine and other skills (see Community Wellness chapter)
Downtown Fire Station		City of Dillingham	<ul style="list-style-type: none"> • Needs to be replaced; • Determine location and facility design • If Fire Station moves, current site could be used for city park or snowmachine parking
Lake Road Fire Substation		City of Dillingham	<ul style="list-style-type: none"> • Maintain and provide upgrades to accommodate new equipment
Airport Fire Substation		City of Dillingham	
Dry hydrant system for outlying areas		City of Dillingham	<ul style="list-style-type: none"> • Plan dry hydrant system • Develop cost estimate for dry hydrant system • Get landowner permission • Seek funding for ddry hudrant system • Construct system, in phases if necessary

Public Safety Facility	City of Dillingham	<ul style="list-style-type: none"> Needs to be replaced; Determine location and facility design Determine if any part of DPS services can be provided in same building as Fire department. Determine new location for DPS services Explore options for a new jail facility
Jail (8-bed)	City of Dillingham	<ul style="list-style-type: none"> Consider replacing existing facility with a regional correctional facility with larger capacity (see Economic Development & Community Wellness chapters)
24-hour emergency dispatch	City of Dillingham	<ul style="list-style-type: none"> Explore potential of locating with Fire Department
Police	City of Dillingham State Troopers	<ul style="list-style-type: none"> Retain police officers by increasing wages and other compensation such as housing, to competitive levels
Domestic Violence Shelter	Safe and Fear-Free Environment (SAFE)	<ul style="list-style-type: none"> Current facilities in good condition; SAFE offers services and shelter to male and female victims of domestic violence and female perpetrators; Bring Sewer line to within reach of SAFE Improve legal access for SAFE
Health & Human Services		
Hospital & Primary care clinic	Bristol Bay Area Health Corporation	<ul style="list-style-type: none"> Identify a site for eventual replacement of hospital facility located closer to downtown (see Land Use chapter) Outpatient clinic is over capacity and needs to be expanded Private physician's practice operating from office on Lake Road
Nitaput Child Advocacy Center	Bristol Bay Area Health Corporation	<ul style="list-style-type: none">
Public Health Center	State of Alaska	<ul style="list-style-type: none"> Facility in downtown next to City Hall that offers preventive health services; confidential family planning services
Dental clinic	Bristol Bay Area Health	<ul style="list-style-type: none"> Out of compliance with current code; needs to be replaced

	Corporation	
Marrulut Eniit Assisted Living Facility	BBHA	<ul style="list-style-type: none"> Concern about available workforce and ability to house Elders with higher needs (see Economic Development chapter) Research methods of raising revenue for it Research and investigate how to provide a facility and fund it
Animal Care/Control	City	
Jakes Place	BBAHC	
Mental Health Facility	BBAHC	<ul style="list-style-type: none">
Community Health Center	BBAHC	<ul style="list-style-type: none"> Sliding fee scale primary care Work with BBAHC to site a new clinic downtown
Therapeutic Group Home	Alaska Family Services	<ul style="list-style-type: none"> Operated by Fairbanks-based organization
Family Services, Elder Services, Disability Services, Land Management	BBNA	
Foster homes	Multiple	<ul style="list-style-type: none"> Great need for more foster homes, particularly with Alaska Native families
Homeless Shelter	None	<ul style="list-style-type: none"> Currently, no place to house homeless men; public inebriates currently go to jail or hospital This should be part of a longer term strategy to combat binge drinking and reduce the presence of public inebriates in downtown area and other public places
Hospice and Home Health Care	None	<ul style="list-style-type: none"> Need
Independent Living Services (for people with disabilities)	BBNA	<ul style="list-style-type: none"> Personal care attendants
Senior Center	City of Dillingham	<ul style="list-style-type: none"> Facility needs renovation
Potato House	City of Dillingham	<ul style="list-style-type: none"> Currently vacant; lease will provide additional revenue for Senior Center

Affordable Housing	Bristol Bay Housing Authority, City, Tribe, BBAHC	<ul style="list-style-type: none"> Increase number of units and improve quality of housing for teachers, health professionals, young adults, Elders; locate close to downtown, jobs, shops (see Land Use, Housing chapter)
Supportive Housing	None	<ul style="list-style-type: none"> Attract a provider for respite care
Workforce Development	Bristol Bay Native Association, BB Campus	<ul style="list-style-type: none"> Consult with workforce development and UAF BB Campus prior to projects to make sure that workforce is alerted and able to respond to projects by getting advance training if necessary
Community Services		
Greenhouse & Community Garden	None in operation	<ul style="list-style-type: none"> Farmer's Market is small but very popular; interest in locally grown food as part of increasing sustainability; possible use for waste heat resources: commercial growing operation (see Energy chapter) Community gardens in one site or scattered sites to encourage growing; UAF starting a horticulture program Senior Center very interested in expanding its community garden School and City involvement in greenhouse City Landscaping in conjunction with greenhouse
Commercial kitchen	None	<ul style="list-style-type: none"> Use as a business incubator, fisheries-related Include as part of another facility Explore a collaboration for this
KDLG Radio		<ul style="list-style-type: none"> Includes studio, radio tower and transmitter Involve youth in more production for air Explore avenues for having live volunteer programs Explore potential for volunteer coordinator

Community Churches	Russian Orthodox; Catholic; Seventh Day Adventist; Moravian; Assembly of God; Baptist; Trinity Lutheran; Dillingham Bible; Latter Day Saints	•
Parks & Recreation		
Wood River Boat Launch	City of Dillingham	<ul style="list-style-type: none"> • Concerns about safety and silting in this area (see Waterfront chapter) • Plan renovation of the boat launch • Develop cost estimate and design • Carry out user survey to support funding applications • Identify several types of funding • Improve the boat launch with amenities for visitors and fishers
Hockey Rink	City of Dillingham	<ul style="list-style-type: none"> • Located in downtown; maintenance all volunteer; needs upgrade and more consistent upkeep; great resource • Convert this to a year-round facility by adding a roof
Historic Carlson House	City of Dillingham	<ul style="list-style-type: none"> • Possible site for a downtown park (see Land Use chapter)
Library & Museum	City of Dillingham	<ul style="list-style-type: none"> • Library getting a lot of use from school-age children afterschool
Community Center		<ul style="list-style-type: none"> • No central gathering place currently exists; Harvey Samuelson Center is proposed for downtown – needs owner & operator • Develop a community school and make school available after hours – secure Community Schools funding
Youth Center	Dillingham Christian Youth	<ul style="list-style-type: none"> • Current facility well-used by youth, needs to be expanded

	Center; Boys & Girls Club	
Bike Trail, Waterfront Trail & downtown parks	City of Dillingham	<ul style="list-style-type: none"> • Improve linkages between trails and green spaces, signage, more parks downtown (see Transportation chapter)
Swimming Pool		<ul style="list-style-type: none"> • Much needed for physical recreation and water safety training
Indoor fitness center		<ul style="list-style-type: none"> • Much needed for physical recreation • Could be a private business or a partnership with private operator
Skate Park, BMX park & Motorcross area		<ul style="list-style-type: none"> • Youth priorities
Playing fields	City of Dillingham	<ul style="list-style-type: none"> • Area where old airstrip is located in downtown, possible site for improved playing fields for school and public use • Landscape and improve ball fields
Shotgun & rifle shooting ranges	City of Dillingham	<ul style="list-style-type: none"> • State Troopers, local police officers, and local fish and wildlife/game personnel use range for qualifying shooting and training • The Gun Club hosts events (both recreational and instructional) at both ranges, and stores equipment there
Education		
Valerie Larson Family Resource Center (childcare & Head Start)	Bristol Bay Native Association	<ul style="list-style-type: none"> • Toddler Center is run by Dillingham City Schools but in need of additional funding to continue • Head Start at capacity with waiting list for program • Also houses BBNA's Social Services programs
Elementary School	Dillingham City Schools	<ul style="list-style-type: none"> •
Middle / High School	Dillingham City Schools	<ul style="list-style-type: none"> • Might be good site for boarding students from around the region (see Community Wellness chapter) • Dillingham Hotel potential site for boarding home for students

Vocational Training		BBNA, UAF / BB Campus	
College		UAF / BB Campus	
Southwest Region School District HQ		Southwest Region School District	
Dillingham Alternative School		City of Dillingham	<ul style="list-style-type: none"> Needs facility
Territorial School Building		City of Dillingham	<ul style="list-style-type: none"> Currently used for rental housing Needs sprinkler system and other improvements
Governance			
City Hall		City of Dillingham	<ul style="list-style-type: none"> Needs weatherization, maintenance, siding and new boiler
Curyung Tribal Council Building		Curyung Tribal Council	
Ekuk Tribal Council			
State Legislative Information Office		Kongigatuk Bldg	
Federal Offices: USFWS, USDA		Kongigatuk Bldg	